# Message Text

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INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 ACDA-12 /091 W

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R 191725Z APR 78

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 7641

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMCONSUL ISTANBUL

AMEMBASSY LONDON

AMEMBASSY PARIS

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USCINCEUR VAIHINGEN GER

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E.O. 11652: GDS

TAGS: PORG, UN, CY, TU

SUBJECT: GOC NEGOTIATOR ON TURKISH CYPRIOT PROPOSALS

1. SUMMARY: GOC NEGOTIATOR TASSO PAPADOPOULOS HAS STUDIED TURKISH CYPRIOT "EXPLANATORY NOTE" IN MINUTE DETAIL AND FINDS IT "WORSE THAN TURKISH CYPRIOT POSITIONS IN APRIL 1977." HE CONFIDENTIAL

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IS ADVISING PRESIDENT KYPRIOANOU TO REJECT ANY UNSYG CALL FOR RESUMPTION OF NEGOTIATIONS. END SUMMARY

2. FROM LOCAL NEWSMEN WE LEARNED APRIL 17 THAT GOC NEGOTIATOR TASSOS PAPADOPOULOS IS THE "RELIABLE SOURCE" WHO HAS BEEN SAYING THAT NEW TURKISH CYPRIOT PROPOSALS ARE WORSE THAN 1977 POSITIONS. DCM CALLED ON PAPADOPOULOS

APRIL 18 TO DISCUSS THE ISSUE. PAPADOPOULOS WAS SURROUNDED BY A MASS OF REFERENCE MATERIAL RELATING TO CYPRUS NEGOTIATIONS AND SPOKE FROM A VOLUMINOUS DOSSIER. IT SOON BECAME CLEAR THAT PAPADOPOULOS WAS PREPARING TO ATTACK THE "EXPLANATORY NOTE" WORD-BYWORD.

- 3. PAPADOPOULOS STARTED BY NOTING THAT THE TURKISH CYPRIOT DRAFT PREAMBLE REFERS TO THE UNIVERSAL DECLARATION OF HUMAN RIGHTS, THE EUROPEAN CONVENTION FOR THE PROTECTION OF HUMAN RIGHTS, THE INTERNATIONAL CONVENANT ON ECONOMIC, SOCIAL AND CULTURAL RIGHTS, ETC. THE THEN PROCEEDED TO CITE ARTICLES AND PARAGRAPHS FROM EACH OF THE DOCUMENTS WHICH HE SAID WERE BEING VIOLATED BY THE TURKS.
- 4. THE MAIN PROBLEM ACCORDING TO PAPADOPOULOS IS THAT THE TURKISH CYPRIOT CONSTITUTIONAL PROPOSALS WOULD IN EFFECT CREATE TWO SEPARATE STATES. TO SUPPORT THIS THESIS PAPADOPOULOS MADE, AMONG OTHERES, FOLLOWING POINTS:

A. ACCORDING TO EXPLANATORY NOTE, FEDERAL EXECUTIVE HAS NO DUTIES. THE "FUNCTIONS ESSENTIAL FOR A FEDERAL SYSTEM OF GOVERNMENT" (FOREIGN AFFAIRS, DEFENSE, BANKING, ETC.) ARE ONLY TO BE "ENROLLED IN FEDERAL LEGISLATION." THIS IMPLIES THERE WILL BE NO FEDERAL CONFIDENTIAL

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### MINISTRIES.

- B. THERE IS NO DIRECT RELATION BETWEEN THE CITIZEN
  AND THE FEDERAL ADMINISTRATION. ALL CITIZENS' DUTIES
  OBLIGATIONS AND RIGHTS GO TO AND COME FROM THE SEPARATE
  STATES
- C. THE FEDERAL LEGISLATIVE AND JUDICIAL SYSTEMS ARE CONSTRUCTED SO AS TO MAKE THEM IMPOSSIBLE TO FUNCTION-EQUAL NUMBERS OF GREEK AND TURK CYPRIOTS WILL NEVER AGREE
- 5. PAPADOPOULOS DISMISSED TURKISH CYPRIOT TERRITORIAL PROPOSLAS AS RIDICULOUS AND SAID VAROSHA PROPOSAL WAS UNACCEPTABLE BECAUSE IT IMPLIED TURKISH SIDE WOULD CONTINUE TO EXERCISE ADMINISTRATIVE CONTROL. WHEN DCM CHALLENGED PAPADOPOULOS FOR EVIDENCE TO SUPPORT VAROSHA POINT, PAPADOPOULOS COULD ONLY REPLY THAT IT IS CLEAR TURK CYPRIOTS INTEND TO "KEEP VAROSHA" BECAUSE THE SECTION OF THE "EXPALNATORY NOTES" ON THIS SUBJECT IS ENTITLED "MARAS" (THE TURKISH NAME FOR VAROSHA.)
- 6. IN SUM, PAPADOPOULOS SAID, CURRENT TURKISH CYPRIOT PROPOSALS ARE "WORSE THAN 1977" BECAUSE IN VIENNA LAST

YEAR TURK CYPRIOTS AT LEAST WERE NOT SPECIFIC ABOUT THEIR IDEAS ON CONSTITUTION AND TERRITORY. FOR EXAMPLE, ONAN (TFSC NEGOTIATOR) HAD SPOKEN OF "EVOLUTIONARY FEDERALISM" WHICH IMPLIES CONSTANT MOVEMENT TOWARD THE GOAL OF A UNIFIED STATE. THE "EXPLANATORY NOTE" SAYS THERE COULD BE NO AMENDMENT OR CHANGES FOR SEVEN YEARS. THIS PAPADOPOULOS SAID, HARDLY IS "EVOLUTIONARY."

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7. DCM SAID IT APPEARED PAPADOPOULOS IS PUTTING THE MOST NEGATIVE POSSIBLE DEFINITION ON ALL ASPECTS OF TURKISH CYPRIOT DOCUMENT. FOR EXAMPLE, ABSENCE OF A DESCRIPTION OF DUTIES OF A FEDERAL EXECUTIVE DOES NOT NECESSARILY MEAN THAT NONE ARE ENVISIONED. WOULD IT NOT

BE WISE FOR GREEK CYPRIOTS TO BEGIN NEGOTIATION PROCESS, RECEIVE THE COMPLETE PROPOSALS AND THEN DETERMINE HOW CONFIDENTIAL

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VALID THEY MIGHT BE. PAPADOPOULOS RESPONDED EMOTIONALLY. IF HE WENT TO GENEVA OR VIENNA AND WAS PRESENTED WITH PROPOSALS. HE WOULD MAKE NO RESPONSE BUT WOULD MERELY BRING THEM BACK TO NICOSIA TO STUDY FOR A "MONTH OR TWO." THE PROPOSALS MUST NOT BE ACCEPTABLE, OTHERWISE TURKISH CYPRIOTS WOULD NOT BE HIDING BEHIND THE PROCEDURAL GIMMICK OF SUBMITTING ONLY AN OUTLINE. DCM CONCLUDED THIS PART OF CONVERSATION BY SAYING THAT IF GREEK CYPRIOTS ARE INTERESTED IN A SOLUTION TO CYPRUS PROBLEM IT WOULD SEEM REASONABLE FOR THEM TO MEET WITH TURKISH CYPRIOTS AGAIN AND RECEIVE THE FULL PRO-POSALS. IF THE PROPOSALS WERE NOT ACCEPTABLE THIS WOULD BECOME KNOWN AT THAT TIME. THERE IS A CHANCE THAT THE PROPOSALS WOULD FORM THE BASIS FOR MEANINGFUL NEGOTIATIONS AND THIS OPPORTUNITY SHOULD BE SEIZED. PAPADOPOULOS' FINAL REMARK WAS THAT ANY MEETING OF THE NEGOTIATORS WOULD ONLY HELP TURKISH CYPRIOTS TO GET U.S. EMBARGO LIFTED.

8. COMMENT: UP TO APRIL 19 THE GOC HAD BEEN CAREFULLY ADHERING TO THE PUBLIC COMMITMENT NOT TO APSS FORMAL JUDGEMENT ON TURKISH PROPOSALS BEFORE BEING RECEIVED FROM UNSYG. AT THE SAME TIME IT IS CLEAR GOC HAS BEEN PREPARING AN ELABORATE AND DETAILED RESPONSE TO THE PROPOSALS DESIGNED TO SHOW THAT A VALID BASIS FOR RECONVENING NEGOTIATIONS DOES NOT EXIST.

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